

# Kadaltilla

Adelaide Park Lands Authority

## Draft Light Square/Wauwi Master Plan for Public Consultation

Thursday, 27 June 2024  
Board Meeting

**Author:**

Sarah Gilmour, Associate  
Director Park Lands, Policy &  
Sustainability

Public

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## Purpose

The City of Adelaide is developing a Master Plan for Light Square/Wauwi with the support of Oxigen Landscape Architects (Oxigen), with subconsultants Yellaka – Karl Telfer, for Kaurna cultural input and Wallbridge Gilbert Aztec (WGA), for strategic transport planning input.

The purpose of this report is to present:

- The outcomes of targeted stakeholder engagement undertaken to inform the development of the draft Master Plan including identifying issues, opportunities and ideas for the future of Light Square/Wauwi (**Attachment A**).
- The draft Light Square/Wauwi Master Plan (draft Master Plan) that was informed by engagement, the draft City Plan and other relevant City of Adelaide strategies for the purposes of public consultation (**Attachment B**).

At its meeting on 28 March 2024, Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) noted the presentation on the draft Light Square/Wauwi Master Plan ([Link 1](#)) and authorised its advice on the principles for the draft Light Square/Wauwi Master Plan to be formalised out of session. Advice was issued to Board Members on 31 May 2024, via the Kadaltilla portal.

A Committee workshop was held at the City Planning Development and Business Affairs Committee on 2 April 2024 ([Link 2](#)), to obtain Committee input on the directions and principles to guide the Master Plan.

Targeted stakeholder and community engagement is occurring in two phases as part of the development of the Master Plan.

- Phase 1 is complete and involved meetings and on-site visits with key stakeholders from February 2024 to May 2024, and a Your Say Adelaide survey open from 18 March 2024 to 15 April 2024, to inform the development of the draft Master Plan.
- Phase 2 is an opportunity to review and provide feedback on the draft Master Plan from July to August 2024. A high-level engagement plan is included in **Attachment C**.

Phase 1 engagement revealed an expectation that the draft Master Plan be bold and transformational for the west end and invite increased use and enjoyment of the Square.

The draft Master Plan presents two options for a pedestrian-centred, safe, activated, inclusive, and greener Square that can be adjusted to suit the level of ambition and change to the transport network and greening outcomes sought by the Council.

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## Recommendation

### THAT KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL

#### That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives the outcomes of the targeted stakeholder consultation contained in **Attachment A** to Item 5.5 on the Agenda for the meeting of the Kadaltilla / Adelaide Park Lands Authority held on 27 June 2024.
  2. Endorses the draft Light Square/Wauwi Master Plan contained in **Attachment B** to Item 5.5 on the Agenda for the meeting of the Kadaltilla / Adelaide Park Lands Authority held on 27 June 2024, for the purposes of community consultation.
  3. Approves the draft Light Square/Wauwi Engagement Plan contained in **Attachment C** to Item 5.5 on the Agenda for the meeting of the Kadaltilla / Adelaide Park Lands Authority held on 27 June 2024, for the purposes of community consultation.
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## Implications

Adelaide Park Lands Management Strategy 2015-2025	<a href="#">Adelaide Park Lands Management Strategy 2015-2025</a> The development of Master Plans is a 'Big Move – Places and Spaces' in the Adelaide Park Lands Management Strategy 2015-2025.
2023-2028 Strategic Plan	<a href="#">Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan</a> <a href="#">Strategic Plan Alignment – Management and Protection</a> . The <i>draft Adelaide Park Lands Management Strategy – Towards 2036</i> , maintains this focus on master planning of the Squares. The draft City Plan for public consultation identifies activation and access to Light Square/Wauwi as important to creating an oasis within the city.
Policy	The development of Master Plans is a 'Big Move – Places and Spaces' in the Adelaide Park Lands Management Strategy 2015-2025
Consultation	Targeted stakeholder and community engagement is occurring in two phases as part of the development of the Master Plan. Phase 1 engagement was held from February to May 2024 to inform the development of the draft Master Plan. Feedback was received via targeted on-site stakeholder meetings and Your Say Adelaide. The outcome of the Phase 1 engagement is provided in <b>Attachment A</b> . Phase 2 engagement is an opportunity to review and provide feedback on the draft Master Plan from July to August 2024. A high-level engagement plan is included in <b>Attachment C</b> .
Resource	The draft Master Plan provides recommendations to guide future public realm investment according to community and Council priorities.
Risk / Legal / Legislative	Consideration for current electrical infrastructure upgrades, existing artwork and the ongoing programming of community events within the Square has influenced the program and development of design and planning principles. Construction is underway on stage 2 of the electrical infrastructure upgrade at Light Square/Wauwi, which will deliver a new switchboard supporting an electrical capacity of 300 Amps per phase. It is anticipated this project will be completed in August 2024.
Opportunities	The draft Master Plan provides a vision and framework to enhance Light Square/Wauwi and guide future investment. The draft Master Plan seeks to address a broad range of matters from Kaurna culture, history, art, culture, greening, population growth, events and activation.
City of Adelaide Budget Allocation	The 2023/24 Annual Business Plan and Budget includes \$75,000 for development of the draft Master Plan which was supported with an additional budget review of \$15,000 to enable topographic survey works. Separately to the Light Square/Wauwi Master Plan, an electrical infrastructure upgrade is being delivered in 2023/24 financial year, with an allocated budget of \$400,000. Delivery of the Master Plan is currently unfunded. The draft 2024/25 Annual Business Plan and Budget includes a proposed allocation of \$250,000 for detailed design development of the Light Square/Wauwi Master Plan.
Life of Project, Service, Initiative or (Expectancy of) Asset	The Master Plan outlook is 5-10 years.
Ongoing Costs (eg maintenance cost)	Depending on the finalisation of the Master Plan, costings for its implementation and ongoing maintenance will be prepared.

Other Funding Sources

External funding sources may be pursued for implementing the Master Plan. These may include from the Federal and State Government, the Planning and Development Fund, and/or any future Adelaide Park Lands investment funds explored through the Adelaide Park Lands Management Strategy—*Towards 2036*.

# Discussion

## Background

1. Council approved the development of a Master Plan for Light Square/Wauwi as part of the 2023/24 Annual Business Plan and Budget.
2. The development of Master Plans for the Squares is identified as a 'Big Move' in the Adelaide Park Lands Management Strategy 2015-2025 and the draft Adelaide Park Lands Management Strategy – Towards 2036. The latter identifies Light Square/Wauwi Master Plan as a priority new move.
3. The draft Master Plan for Light Square/Wauwi is being developed with the support of Oxigen Landscape Architects with subconsultants Yellaka – Karl Telfer, Kaurna cultural inputs, and WGA, Strategic Transport Planning.
4. The purpose of this report is to present:
  - 4.1. The outcomes of targeted stakeholder engagement undertaken to inform the development of the draft Master Plan including identifying issues, opportunities and ideas for the future of Light Square/Wauwi (**Attachment A**).
  - 4.2. The draft Light Square/Wauwi Master Plan (draft Master Plan) that was informed by engagement, the draft City Plan and other relevant City of Adelaide strategies for the purposes of public consultation (**Attachment B**).
5. At its meeting on 28 March 2024, Kadaltilla noted the presentation on the draft Light Square/Wauwi Master Plan ([Link 1](#)) and authorised its advice on the design and planning principles for the draft Light Square/Wauwi Master Plan to be formalised out of session. Advice was issued to Board Members on 31 May 2024, via the Kadaltilla portal.
6. On 2 April 2024 ([Link 2](#)), a Council Member workshop was held at the City Planning Development and Business Affairs Committee to obtain Council input on the directions and principles to guide the Master Plan.

## Engagement

7. Targeted stakeholder and community engagement is occurring in two phases as part of the development of the Master Plan.
  - 7.1. Phase 1 is complete and involved meetings and on-site visits with key stakeholders from February 2024 to May 2024, and a Your Say Adelaide survey open from 18 March 2024 to 15 April 2024, to inform the development of the draft Master Plan.
  - 7.2. Phase 2 is an opportunity to review and provide feedback on the draft Master Plan from July to August 2024. A high-level engagement plan is included in **Attachment C**.
8. Phase 1 consultation included:
  - 8.1. 26 site visits and meetings facilitated by the Administration
  - 8.2. 81 Your Say Adelaide survey submissions
  - 8.3. 3 written submissions.
9. Stakeholders were invited to meetings or site visits to better understand the issues and opportunities for the Square from the perspective of a range of users. Stakeholders included:
  - 9.1. Local residents, through attendance at the 2024 Neighbour Day Event hosted by Housing Choices South Australia
  - 9.2. Community members
  - 9.3. Adelaide West End Association
  - 9.4. Housing Choices South Australia
  - 9.5. Kaura Yerta Aboriginal Corporation
  - 9.6. Novatech Creative Event Technology
  - 9.7. Art Gallery of South Australia
  - 9.8. Festival City Adelaide
  - 9.9. Renew Adelaide
  - 9.10. Arts South Australia

- 9.11. Department for Infrastructure and Transport
  - 9.12. Office for Design and Architecture SA
  - 9.13. TAFE SA
  - 9.14. University of South Australia, Enterprise Hub
  - 9.15. University of South Australia Student Walk
  - 9.16. City of Adelaide Administration
  - 9.17. Adelaide Economic Development Agency
  - 9.18. City of Adelaide's Reconciliation Committee
  - 9.19. City of Adelaide's Access and Inclusion Advisory Panel
  - 9.20. City of Adelaide Volunteers.
10. Key themes that emerged from the site visits/meetings engagement include:
- 10.1. Kaurna culture
  - 10.2. Wellbeing, safety and inclusion
  - 10.3. Movement
  - 10.4. Character and activation
  - 10.5. Greening, trees, biodiversity, climate change resilience
  - 10.6. Interpretation of cultural features
  - 10.7. Infrastructure
  - 10.8. Sustainability.
11. The most common responses from Your Say Adelaide related to:
- 11.1. The importance of greenery and creating a more comfortable environment in the Square throughout the seasons
  - 11.2. Improved safety of being in, and moving around, the Square
  - 11.3. Regular and local events in the Square.
12. A summary of targeted stakeholder consultation is provided in **Attachment A**.
13. Phase 1 engagement revealed an expectation that the draft Master Plan be bold and transformational for the west end and invite increased use and enjoyment of the Square.

### **Context for the Master Plan**

14. The draft Master Plan is informed by the City of Adelaide's population target of 50,000 people by 2036 and key Council strategies such as the National Heritage Management Plan for the Adelaide Park Lands and City Layout, the draft City Plan, and analysis of the data and evidence base in the City of Adelaide Digital Explorer (CoADE), including:
- 14.1. The current character of the west end is shaped by the presence of the art, culture, innovation, education sectors and night-time economy.
  - 14.2. The Light Square area has high growth potential, which could contribute 8% of the city's growth to 2036 and increase the local population from 2,298 to 4,850 people.
  - 14.3. The role of the Square in open space provision to support residential development and increased university, health and medical presence.
  - 14.4. Removing barriers to accessibility of the Square including addressing vehicle movements and the walking and cycling network.
  - 14.5. The Square is a priority area for greening and mitigating urban heat effect, including primary routes which intersect the Square and connect with the wider Adelaide Park Lands and Karrowirra Pari corridor.

15. The draft Master Plan presents two options for a pedestrian-centred, safe, activated, inclusive, and greener Square that can be adjusted to suit the level of ambition and change to the transport network and greening outcomes sought by the Council.

**Draft Master Plan**

16. In accordance with the inputs of Kadaltilla and Council, the principles in the draft Master Plan address planning, design and mobility, as follows:
  - 16.1. The Square is designed to promote safety at all times of the day and night.
  - 16.2. Lighting design enhances safety, wayfinding and the sense of place.
  - 16.3. The impact of traffic noise and speed is reduced in favour of enhancing wellbeing and improving active transport amenity and safety.
  - 16.4. Clearly legible and accessible crossings, entry points and paths make access safe and logical.
  - 16.5. The useable area of the Square is expanded with reconfigured road geometry to prioritise pedestrian access to the lawns, pathways, and facilities while reducing traffic speeds and enhancing safety.
17. The draft Master Plan is based on three themes:
  - 17.1. Theme 1 – Greener – to increase green space and tree canopy for cooling, biodiversity and amenity.
  - 17.2. Theme 2 – Safer – to increase the attractiveness of the Square as a destination and place of wellbeing and provide more space for active transport and other uses while reducing traffic impact.
  - 17.3. Theme 3 – Inclusive – to reflect the diverse cultures, including Aboriginal and Torres Strait Islander culture and create an accessible space for residents, students, businesses and visitors.
18. To achieve these themes, two options are presented as follows:

Option	Key Changes	Metrics
1	Bold transformation of the road network by relocating north-south traffic to the eastern side of the Square to create a more pedestrian centred, safe, activated, inclusive and greener Square	4,096m <sup>2</sup> (22%) reduction in hardstand 9% increase in green space 30% increase in tree canopy 14% increase in space for biodiversity 35% increase in open lawns for open activity spaces
2	Expansion of the central open space through removal of two vehicle slip lanes	2,895m <sup>2</sup> (15%) reduction in hardstand 4% increase in green space 25% increase in tree canopy 13% increase in space for biodiversity 20% increase in open lawns for open activity spaces

19. The draft Master Plan’s themes and principles are addressed through the following 11 strategies:
  - 19.1. Aboriginal and Torres Strait Islander Culture: Direction on cultural aims and outcomes.
  - 19.2. National Heritage Values: Notes the colonial lens that has shaped the current Square and consideration of recommendations of the Adelaide Park Lands and City Layout Draft National Heritage Management Plan.
  - 19.3. Greening: Direction on increasing green space, tree canopy, water sensitive urban design, diverse native species gardens and succession management of existing trees.
  - 19.4. Resilience and Climate Change: Direction on providing cool spaces in summer and low emissions and circular economy material and products.
  - 19.5. Pedestrian Movement: Direction on improving safer access around and through the Square.
  - 19.6. Vehicle Movement: Direction on shifting from a vehicle dominated space to more useable open and green space.

- 19.7. Lighting: Direction on improving lighting for safety and site character.
- 19.8. Safety and Inclusion: Direction on universal access and improving safety for increased use.
- 19.9. Events and Programming: Direction on creating an attractive destination for events and cultural programs.
- 19.10. Public Art: Direction on an inclusive approach to public art including Aboriginal public art and temporary artworks and performances.
- 19.11. Technology and Innovation: Direction on technologies to enhance visitor experience and understanding of the space.

### Next Steps

20. Pending Council decision on the draft Master Plan for public consultation, the next steps include:
  - 20.1. Public consultation on the draft Light Square/Wauwi Master Plan commencing from 15 July to 16 August 2024.
  - 20.2. Public consultation outcomes on the draft Master Plan presented to Kadaltilla in September 2024, seeking approval of the Master Plan.
  - 20.3. Finalisation of the Light Square/Wauwi Master Plan, including decision by the Council.
  - 20.4. Detailed design development of the Light Square/Wauwi Master Plan pending the outcomes of the City of Adelaide 2024/25 Annual Business Plan and Budget.

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## DATA AND SUPPORTING INFORMATION

**Link 1** – [Kadaltilla / Adelaide Park Lands Authority – Agenda - Thursday, 28 March 2024](#)

**Link 2** – [City Planning, Development and Business Affairs Committee – Agenda – Tuesday, 2 April 2024](#)

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## Attachments

**Attachment A** – Targeted Stakeholder Engagement (Phase 1) – Light Square/Wauwi Master Plan – Summary Report

**Attachment B** – Draft Light Square/Wauwi Master Plan for public consultation

**Attachment C** – Engagement Plan draft Light Square / Wauwi Master Plan

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